

AMENDED IN SENATE MARCH 19, 1998

SENATE BILL

No. 1657

Introduced by Senator Peace

February 13, 1998

An act to add Article 18.8 (commencing with Section 749.4) to Chapter 2 of Part 1 of Division 2 of the Welfare and Institutions Code, relating to female juvenile offenders, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 1657, as amended, Peace. Female juvenile offenders: intervention programs.

Under existing law, the Repeat Offender Prevention Project has been established, contingent upon the appropriation of funds therefor, to develop and implement a program that targets, and meets the needs of, the juvenile offender population identified as having the potential to become repeat serious offenders and youth displaying behavior that may lead to delinquency and recidivism.

~~This bill would declare the intent of the Legislature to provide grants to counties, or collaborations of counties, to establish intervention programs for female juvenile offenders to prevent them from returning to the juvenile system or entering the adult criminal justice system, and to achieve other specified objectives.~~

This bill would create the Juvenile Female Offender Intervention Program, to be administered by the Board of Corrections, which would award grants on a competitive basis to eligible counties for the purpose of developing intervention

programs designed to reduce juvenile crime committed by female offenders, as specified. The bill would authorize the board to award up to \$500,000 statewide for these purposes, from funding provided by the Budget Act. The bill would also direct the board to prepare and submit to the Legislature a final report on the program on or before March 1, 2004. The bill contains related findings and declarations.

The bill would declare that it is to take effect immediately as an urgency statute.

Vote: ~~majority~~ ^{2/3}. Appropriation: no. Fiscal committee: ~~no~~ yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares
2 that girls and young women are the fastest growing and
3 most underserved segment of the juvenile justice
4 population in most California counties. Juvenile female
5 offenders often have histories of violent victimization,
6 substance abuse and school failure. Female wards
7 frequently represent a relatively low risk to public safety
8 and are placed in caseloads that receive significantly
9 fewer services. As pregnant, parenting teenagers and
10 future mothers, these offenders represent an even
11 greater ultimate expense to the criminal justice system.

12 (b) Cost-effective interventions are necessary to
13 prevent juvenile female offenders from returning to the
14 juvenile system or entering the adult criminal justice
15 system. These interventions must also promote the
16 development of social, academic, and vocational
17 competencies to sustain a crime free, and economically
18 secure lifestyle in the community. For pregnant and
19 parenting female offenders, interventions are also
20 needed to break the intergenerational cycle of family
21 fragmentation and delinquency through the provision of
22 family focused services.

23 ~~SEC. 2. In order to establish effective intervention~~
24 ~~programs for female juvenile offenders, it is the intent of~~
25 ~~the Legislature that grants shall be provided to counties~~
26 ~~or a collaboration of counties. Grants will be awarded on~~

1 ~~a competitive basis to counties that develop and~~
2 ~~implement intervention programs to prevent juvenile~~
3 ~~female offenders from returning to the juvenile system or~~
4 ~~entering the adult criminal justice system.~~

5 SEC. 2. Article 18.8 (commencing with Section 749.4)
6 is added to Chapter 2 of Part 1 of Division 2 of the Welfare
7 and Institutions Code, to read:

8
9 Article 18.8. Juvenile Female Offender Intervention
10 Program

11
12 749.4. This article shall be known and may be cited as
13 the Juvenile Female Offender Intervention Program.

14 749.41. (a) The Juvenile Female Offender
15 Intervention Program shall be administered by the Board
16 of Corrections for the purpose of reducing juvenile crime
17 and delinquency committed by female offenders. This
18 program shall award grants on a competitive basis to
19 counties that (1) develop and implement a
20 comprehensive, multiagency plan that provides for a
21 continuum of responses to juvenile crime and
22 delinquency committed by female offenders; and (2)
23 demonstrate a collaborative and integrated approach for
24 implementing a system of swift, certain, and graduated
25 responses targeted to meet the unique needs of at-risk
26 female youth and female juvenile offenders.

27 (b) To be eligible for a grant pursuant to this article,
28 a county shall be required to establish a multiagency
29 juvenile justice coordinating council. The council shall
30 develop and implement a continuum of county-based
31 responses to juvenile crime and delinquency committed
32 by female offenders. The council shall, at a minimum,
33 include the chief probation officer, as chair, and one
34 representative each from the district attorney's office,
35 the public defender's office, the sheriff's department, the
36 board of supervisors, the department of social services,
37 the department of mental health, a community-based
38 drug and alcohol program, a city police department, the
39 county office of education or a school district, and an
40 at-large community representative. The coordinating

1 council shall develop a comprehensive, multiagency plan
2 that identifies the resources and strategies for providing
3 an effective continuum of responses for the prevention,
4 intervention, supervision, treatment, and incarceration
5 of female juvenile offenders.

6 (c) The plan required pursuant to subdivision (b) shall
7 include, but not be limited to, the following components:

8 (1) An assessment of existing law enforcement,
9 probation, education, mental health, health, social
10 services, drug and alcohol and youth services resources
11 which specifically target at-risk female youths, female
12 juvenile offenders, and their families.

13 (2) A local action plan for improving and marshaling
14 the resources set forth in paragraph (1) to reduce the
15 incidence of juvenile crime committed by females. The
16 councils shall prepare their plans to maximize the
17 provision of collaborative and integrated services of all
18 the resources set forth in paragraph (1), and shall provide
19 specified strategies for all elements of response, including
20 prevention, intervention, suppression, and
21 incapacitation, to provide a continuum of responses for
22 addressing the unique issues of female juvenile offenders.

23 (3) Development of information and intelligence
24 sharing systems to ensure that county actions are fully
25 coordinated, and to provide data for measuring the
26 success of the grantee in achieving its goals. The plan shall
27 develop goals related to the outcome measures that shall
28 be used to determine the effectiveness of the program.

29 (4) Identification of outcome measures which shall
30 include, but not be limited to, the following:

31 (A) The rate of female juvenile arrests per 100,000 of
32 the population.

33 (B) The rate of successful completion of probation for
34 female wards.

35 (C) The rate of successful completion of restitution
36 and court-ordered community service responsibilities for
37 female juvenile offenders.

38 749.42. (a) The Board of Corrections shall award
39 grants that provide funding for four years. Funding shall
40 be used to supplement, rather than supplant, existing

1 *programs. Grant funds shall be used for programs that are*
2 *identified in the local action plan as part of a continuum*
3 *of responses to reduce juvenile crime and delinquency*
4 *committed by female offenders. No grant shall be*
5 *awarded unless the applicant makes available resources*
6 *in an amount equal to at least 25 percent of the amount*
7 *of the grant. Resources may include in-kind contributions*
8 *from participating agencies. In awarding grants, priority*
9 *shall be given to those proposals which include additional*
10 *funding that exceeds 25 percent of the amount of the*
11 *grant.*

12 *(b) The Board of Corrections shall establish minimum*
13 *standards, funding schedules, and procedures for*
14 *awarding grants, which shall take into consideration, but*
15 *not be limited to, all of the following:*

16 *(1) Size of the eligible high-risk female youth*
17 *population.*

18 *(2) Demonstrated ability to administer the program.*

19 *(3) Demonstrated ability to provide and develop a*
20 *continuum of appropriate responses to juvenile crime*
21 *and delinquency committed by female offenders that*
22 *includes prevention, intervention, diversion,*
23 *suppression, and incapacitation.*

24 *(4) Demonstrated ability to implement a plan that*
25 *provides a collaborative and integrated approach to*
26 *reducing juvenile crime and delinquency.*

27 *(5) Demonstrated history of maximizing federal, state,*
28 *local, and private funding sources.*

29 *(6) Demonstrated efforts to implement a multicounty*
30 *juvenile justice program.*

31 *(7) Likelihood that the program will continue to*
32 *operate after state grant funding ends.*

33 *(c) The Board of Corrections may award up to a total*
34 *of five hundred thousand dollars (\$500,000) statewide, in*
35 *individual grants not exceeding seventy thousand dollars*
36 *(\$70,000), on a competitive basis to counties to assist in*
37 *developing a local action plan.*

38 *(d) The Board of Corrections shall establish criteria for*
39 *evaluating the effectiveness of the Juvenile Female*
40 *Offender Intervention Program. The board shall prepare*

1 an interim report assessing the effectiveness of the
2 program pursuant to those criteria and submit that report
3 to the Legislature on or before March 1, 2002. The board
4 shall also prepare and submit to the Legislature a final
5 report on the grant program on or before March 1, 2004.

6 (e) Funding for the Juvenile Female Offender
7 Intervention Program shall be provided by the Budget
8 Act. Up to 5 percent of the amount appropriated therein
9 may be available to the board to administer this program,
10 including technical assistance to counties and the
11 development of an evaluation component.

12 SEC. 3. This act is an urgency statute necessary for the
13 immediate preservation of the public peace, health, or
14 safety within the meaning of Article IV of the
15 Constitution and shall go into immediate effect. The facts
16 constituting the necessity are:

17 In order to enable counties to begin to establish
18 juvenile female offender intervention programs pursuant
19 to the guidelines set forth in this act as soon as possible,
20 it is necessary that this act take effect immediately.

